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The Enterprise Act 2008 Annual Report for 2013/14 Department of Economic Development January 2016

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1. Introduction

To: The Hon C Christian MLC, President of Tynwald, and the Honourable Council and Keys in Tynwald assembled;

Under section 6 of the Enterprise Act 2008 ("the Act") the Department of Economic Development (DED) is required to lay an annual report before Tynwald as to the provision of assistance under the Act including a list of the names of those businesses which have received financial assistance from the Department during the previous financial year ended on 31st March. This is consistent with Government's intent to act transparently by providing information as to the use of public funds for Tynwald scrutiny where possible. Legal advice has previously been taken as to the extent of information that can be disclosed and the contents of the report have been based on such advice.

This is the fifth annual report to Tynwald concerning the operation of the Act and covers the year to 31 March 2014. The information contained relates to payments made under the Financial Assistance Scheme in relation to applications submitted after 1st May 2009; it does not include any payments made under the former Industry Board Act 1981 where the information is confidential. The report also includes payments made under the former Economic Development Fund in the year to 31 March 2014.

The Department had revised Regulations approved by Tynwald in November 2014 which made the changes relating to the accepted recommendations from the Economic Scrutiny Committee's report on the Sefton Group. Revised guidelines were issued shortly afterwards.

The Department's main Financial Assistance Scheme has an annual budget of £3,500,000.

The annual report does not include details of other Department support schemes of a more minor nature, including the Small Business Start-up Scheme, the Business Support Scheme and the Vocational Training Financial Support Scheme. The amounts paid in the period under these schemes are much smaller and in many cases paid to individuals.

The Department uses the Financial Assistance Scheme as one of the main drivers for inward investment and the expansion of local businesses with an export focus. The competitive nature for new businesses has led to the Department having to accept a greater level of risk; however, I still believe that the risk/reward profile of our projects reflects well on our overall achievements. It has to be accepted that accepting increased business risk will lead on occasions to financial assistance being given to businesses which do not progress beyond the start-up phase.

Other jurisdictions accept that there will be a level of loss if new sectors are to become a major part of their economies. If we wish to develop the areas of the economy which exploit newer technologies then there has to be an acceptance that not all businesses which receive assistance will develop as forecast in the original plan.

Minister for Economic Development

2. Background to the Financial Assistance Scheme

The principal purpose of providing financial assistance is to attract both inward investment to the Isle of Man and to encourage existing businesses to grow and become more efficient. This in turn provides economic benefits (for example, revenue, jobs, profits, expenditure in the local economy) and associated fiscal benefits (direct and indirect taxes) which exceed the cost of the support provided. The Department's Financial Assistance Scheme is a discretionary support scheme which offers grants and other forms of assistance incentives to both new and existing Isle of Man businesses. Support is directed to those sectors and businesses which can provide evidence of the likely attainment of the benefits sought.

Under the Enterprise Act 2008, DED may provide assistance to an eligible business where, in its opinion:

- the eligible business undertakes or will undertake economic activity in the Island;
- the assistance is likely to encourage sustainable economic growth in the Island; and
- the form and amount of the assistance is reasonable having regard to all the circumstances.

"Eligible business" is defined in Regulations made under the Act and these set out the standard requirements all businesses must meet.

In addition to meeting the environmental and commercial criteria imposed by the Regulations, a business must fall within the current policy of DED. In this regard, support may be considered in respect of businesses that meet the following definition:

"Any business providing products and / or services for export in sectors where support is not available through other Departments."

This includes partial export where the percentage of grant support offered would be linked to the export benefits and import substitution where the products or services are not currently readily available on the Isle of Man.

Business where there is a significant element of import substitution and the service is not available from another local business may also be considered for support.

Support is offered to businesses which generate economic benefit for the Island and the main considerations are:

- Job growth/creation
- Salary levels
- Spend in the local economy
- Range of jobs

There are a number of other factors that DED applies when considering an application for financial assistance in order to meet other economic, social and wider Government objectives. These include:

- geographical diversification (jobs created outside Douglas and the rest of the Eastern sector may attract more support);
- sectoral diversification (new sectors which help to reduce overall economic risk to the economy as a whole may attract more support);
- diversification of the employment base (help to provide a range of jobs to aid full employment may attract more support); and
- protection of historic businesses/sectors (where a particular business is considered to have made an important, long standing contribution to the Isle of Man).

The discretionary nature of the Scheme, which is intended to provide the Department with a high degree of flexibility, has already been mentioned. In terms of the likely rates of support available the following factors are also taken into consideration:

- Additionality projects which grow the business and the economy are supported. In general, the owners of a business are expected to replace redundant equipment at their own expense, whereas a grant application for new equipment which will expand the product range, generate new revenue and thus increase jobs and taxes would be considered more likely to receive support.
- *Proportionality* the level of support in relation to the economic and fiscal benefits forecast and the likelihood of the project's success. For example, a business seeking a £1m grant for a project which will generate only 1 job locally will not receive the full 40%.
- *Risk-* the likelihood of the project's success. Where a project is perceived to be high risk, grant support may be conditional upon the business achieving specified levels of growth based on the applicant's business plan. Furthermore, security may be required in order to mitigate the risk of losses to DED in the eventuality of a business failure by enabling the Department to recover any grants paid. Security may take the form of both fixed charges upon land and buildings and floating charges.
- Sector Support is primarily directed to primary, export-earning sectors as these are key to
 the growth of the economy. While secondary, domestically focused sectors (such as
 construction, retail and miscellaneous services such as hairdressing and cleaning) also play
 an important role in ensuring the Isle of Man is an attractive place to work and live, aiding
 such sectors is less likely to increase economic growth and may also create competition
 issues in that assisting one local business may be at the expense of another. Consequently,
 it is DED's policy that secondary sectors are not usually eligible for support under the
 Scheme with the exception of certain circumstances in relation to leisure type activities.

3. Financial Assistance Scheme statistics for the year ended 31 March 2014.

During the year ended 31^{st} March 2014 the Department offered 54 offers of support to 52 companies (y.e. 31^{st} March 2013 - 46 companies) and the average percentage support offered was 36.5% (y.e. 31^{st} March 2013 – 31.7%). This equates to a proposed investment from the private sector of £15.3 million by local businesses compared to £7.9 million in the previous year. The number of offers made was more than in the previous year, the total amount of grant assistance offered, excluding loans, increased significantly. This is not unusual as the majority of existing businesses go through an investment cycle and we would not expect to see the same level of investment being made year upon year.

Whereas in the year ended 31st March 2013, 17 offers were made to new companies, this year the number increased to 22. This increase is very welcome as it highlights that new businesses are one of the continuing drivers in the economy. At the same time the number of applicants under the Department's Small Business Start Up Scheme remains high and this is often a more suitable Scheme for new businesses.

The sectorial breakdown of the offers made to new businesses is:

- three engineering
- one general manufacturing
- four visitor economy and leisure
- four financial services
- four ICT (including e gaming)
- three media / creative
- four service providers / other

The total amount of financial assistance offered amounted to $\pounds 5,978,635$ which was a large increase as compared to $\pounds 3,792,890$ offered in the previous year. The total amount of assistance paid out amounted to $\pounds 2,345,710$ compared to $\pounds 2,712,334$ in the previous year. The amount paid out related to offers made over a number of previous years. The actual amount paid out varies from year to year as money, excluding loans, is paid retrospectively and projects can take a significant time to complete.

Offers normally remain open for two years and, based on historical information, businesses take up on average 80% of the value of the amount offered. If the Department receives a written request from a business, the period in which the assistance can be claimed will be extended. As at 31st March 2014, the value of offers outstanding amounted to over £9.3 million. Based on the

historical claim percentage, this represents an accrual value of \pounds 7.4 million. This is an increase of \pounds 1.3m in the value of the accrual (\pounds 6.1m accrual in 2012/2013).

The Department made offers to businesses from a wide range of sectors. The size of businesses was also diverse and ranged from companies employing over one hundred people to single person operations.

4. Businesses that received payments Under the Financial Assistance Scheme and the Economic Development Fund

For the twelve months 1 April 2013 to 31 March 2014

Acordias Offshore Limited Ace Contractor Enterprises Ltd Annexio Ltd Ape Mann Adventure Park Ltd Assystem (IOM) Ltd ATT Services Ltd Berrie, Karl (Mr) t/a Cocoa Red Blue Olive Productions Ltd Bodystat (Isle of Man) Ltd Bodystat Ltd **Buffalo Bowling Limited** Central Services Ltd Corlett Bolton Administration Services Ltd Duncan Lawrie (IOM) Ltd **Erskine Corporation** Fortress Management Services Ltd GE Aviation Systems Iloman Ltd Gourmet Foods Ltd Greenlight Ltd I-Bos Ltd **IOM Captive Association** IQE Ltd Island Optics Ltd Island Shellfish Processing Ltd Isle of Man Seafood Products Ltd JB Precision Systems (IOM) Ltd Laxey Glen Mills Ltd Mann Link Travel Ltd Mannin Media Ltd Manx Engineers Ltd Manx Precision Optics Ltd Matrix Engineering Ltd Nasaleze International Ltd Nasaleze Ltd Nedbank Private Wealth Ltd

Planet Software Ltd Pomegranate Ltd Progress Shaving Brush (Vulvix) Ltd Prometic Biosciences Ltd Pullen, Phillip & Claire t/a Salmon River Apartments **Riva Financial Services Ltd** Robinsons Ltd Ronaldsway Aircraft Co. Ltd Senate (IOM) Ltd Serenity Ltd Shorties Ltd SLS Optics Ltd Sportsmann Ltd Strix Ltd Sub Aquatic Technical Systems Ltd Swagelok Ltd Turner, Mr A. t/a IOM Trike Tours

The total of the payments made to the above businesses under applications submitted under the financial assistance scheme in the period 1st May 2009 to 31st March 2014 amounted to $\pounds 2,345,710$.

One of the companies in the list above received a payment of £10,279.52 from the Economic Development Fund, this application was made before 1st May 2011 as after this date the fund ceased to take applications directly.

5. Businesses that ceased trading during the year

During the year ended 31st March 2014, the Department is aware that the following businesses which previously received assistance, and the assistance remains under terms and conditions, have ceased to trade. The Department's terms and conditions give the period under which assistance is repayable to the Department. The Department as policy calculates the repayable amount on a reducing balance basis i.e. the amount repayable on a business ceasing to trade reduces over the time of the terms and conditions.

The amounts shown below are the amounts due under the terms and conditions, not the amount actually paid to the business.

Business	Amount Due Under T&Cs
Paragon PE Limited	£2,422

The assistance paid to Paragon PE Limited was paid in February 2010; the amount above is the amount remaining under the terms and conditions when calculated on a reducing balance basis.

CVI Technical Optics Limited ceased to operate on the Island during the period, the company repaid all assistance that was due under their terms and conditions.





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